

Nassau County Multi-Jurisdictional Hazard Mitigation Planning Effort

Meeting #1
of the
Core Planning Group
November 14, 2005

10 am to 12 pm

Terry Winters
NC-OEM, Planning Committee Chairman
twinters@nassaucountyny.gov
(516) 573-0636

Anna Foley
URS Corp., Project Manager
anna_foley@urscorp.com
(973) 785-0700 ext. 449



Today's Agenda

- Welcome and Opening Remarks
- Overview of the Project and Planning Team Structure
- Participation Criteria
- The Hazard ID and Profile Steps
- Core Planning Group Working Session
- Next Steps
- Questions and Answers



What is hazard mitigation?

Hazard mitigation measures are actions you can undertake today to reduce your susceptibility to damages in the future.

Examples:

Residential structure elevation/acquisition

Raising/widening a bridge

Retrofits (i.e., hurricane clips; raising utilities)

Setback distances

Modifying building codes



What is hazard mitigation planning?

Hazard Mitigation Planning is:

The process of identifying community policies, actions, and tools for implementation in the long-term that result in a reduction of risk and potential for future losses *BEFORE* a disaster strikes.



Some Key Points:

- Disaster Mitigation Act of 2000 (DMA2000):
 - The Act that set forth the planning requirements
 - Natural Hazards → Required
 - Human Caused Hazards → Not Required

Nassau County Plan = Natural Hazards Only



Why Prepare a Hazard Mitigation Plan?

- Eligibility to apply for Federal aid for technical assistance and certain types of pre- and postdisaster project funding :
 - HMGP (Hazard Mitigation Grant Program)
 - PDM (Pre-Disaster Mitigation Program)
 - FMA (Flood Mitigation Assistance Program)

FEMA PDM grant money has been received to do so



Why Prepare a Hazard Mitigation Plan?

Damages can be prevented by taking the time to plan:

- learn about hazards
- anticipate where and how they occur
- identify projects for reducing damages based on risk

Planning reduces losses and facilitates recovery.



Elevated homes in Sweet Lake, LA (near Lake Charles) after Hurricane Rita (09/24/05).



What are the options for municipalities?

Communities can prepare:

- their own, 'single-jurisdiction' plan
- or, join together with other municipalities to pool resources and prepare a 'multi-jurisdictional' plan



What is a Multi-Jurisdictional Plan?

Communities coming together to participate in a joint mitigation plan development process.

Common:

- Planning Process
- Hazards
- Goals
- Plan Maintenance Procedures

Unique:

- Risks
- Mitigation Actions
- Participation
- Plan Adoption



What is a Multi-Jurisdictional Plan?

Multi-Jurisdictional Approach

Basic processes for single jurisdiction and multi-jurisdictional plans are identical.

Difference lies in degree of complexity.

organize resources

From the start, communities should focus the resources needed for a successful mitigation planning process. Essential steps include identifying and organizing interested members of the community as well as the technical expertise required during the planning process.



assess risks

Next, communities need to identify the characteristics and potential consequences of natural hazards. It is important to understand how much of the community can be affected by specific hazards and what the impacts would be for important community assets.



develop a mitigation plan

Armed with an understanding of the risks posed by natural hazards, communities need to determine what their priorities should be and then look at possible ways to avoid or minimize the undesired effects. The result is a natural hazard mitigation plan and strategy for implementation.



implement the plan and monitor progress

Communities can bring the plan to life in a variety of ways ranging from implementing specific mitigation projects to changes in the day-to-day operation of the local government. To ensure the success of an on-going program it is critical that the plan remains effective. Thus, it is important to conduct periodic evaluations and make revisions as needed.





What is a Multi-Jurisdictional Plan?

A multi-jurisdictional plan can include:

- Any group of communities exposed to similar hazards
 - Communities in the same county
 - Communities in the same watershed
 - As little as two neighboring communities
 - ◆Etc...



■ The hazard mitigation planning process will be undertaken by the "Planning Group"

- Participating Jurisdictions
- Other Stakeholders
- The Public

Consultants will provide technical support



Why Participate in a Multi-Jurisdictional Plan Development Process?

Participating Jurisdictions:

- Practical way to addressing issues best dealt with on a larger scale, which do not recognize political boundaries.
- Creates economies of scale.
- Enables pooling of limited resources.



Why Participate in a Multi-Jurisdictional Plan Development Process?

Participating Jurisdictions – Bottom Line:

Because of the FEMA PDM planning grant received by Nassau County, participating jurisdictions need only commit people to the process...not \$\$\$.



Why Participate in a Multi-Jurisdictional Plan Development Process?

The Public and Other Stakeholders:

- Can learn about hazards through participation in the process
- Can learn about things they can do to reduce risks
- Can provide valuable input
 - Describing stakeholder capabilities/responsibilities
 - Identifying hazards
 - Quantifying affects of hazards
 - Contributing to the overall vision and direction of the plan



- All municipalities have the option of taking part
 - As "Participating Jurisdictions"

- OR -

As "Other Stakeholders"



- Municipalities as "Participating Jurisdictions"
 - Will meet participation criteria and satisfy requirements of DMA 2000
 - Will adopt and implement the plan
 - Plan will 'count' for them in FEMA's eyes
 - Eligible to apply for PDM, HMGP, FMA projects



- Municipalities as "Other Stakeholders"
 - Will provide feedback and input during the plan development process
 - Will not adopt the final plan
 - Often chosen for communities who have already decided to prepare a singlejurisdiction plan



What about non-municipal "Other Stakeholders"?

- Will provide feedback and input during the plan development process
- Will not adopt the final plan
- Can include....(next slide)



Non-municipal "Other Stakeholders"

- Neighborhood groups
- Non-profit organizations (i.e. scout troops, Red Cross, Salvation Army)
- Housing organizations
- Environmental groups
- Historic preservation groups
- Parent-teacher organizations
- Church organizations
- Parks organizations

- State, federal, and local government offices
- Neighboring communities/counties
- Business and development organizations
- Academic institutions
- Utility providers
- Hospitals
- Tribal groups

- Transportation entities
- Regional planning organizations
- Emergency service providers
- Jurisdiction web site managers / IT staff
- Any local office and/or group with a public outreach focus



The Overall Planning Group

- Nassau County
- 3 Towns
- 2 Cities
- Up to 64 Villages
- Many Other Stakeholders



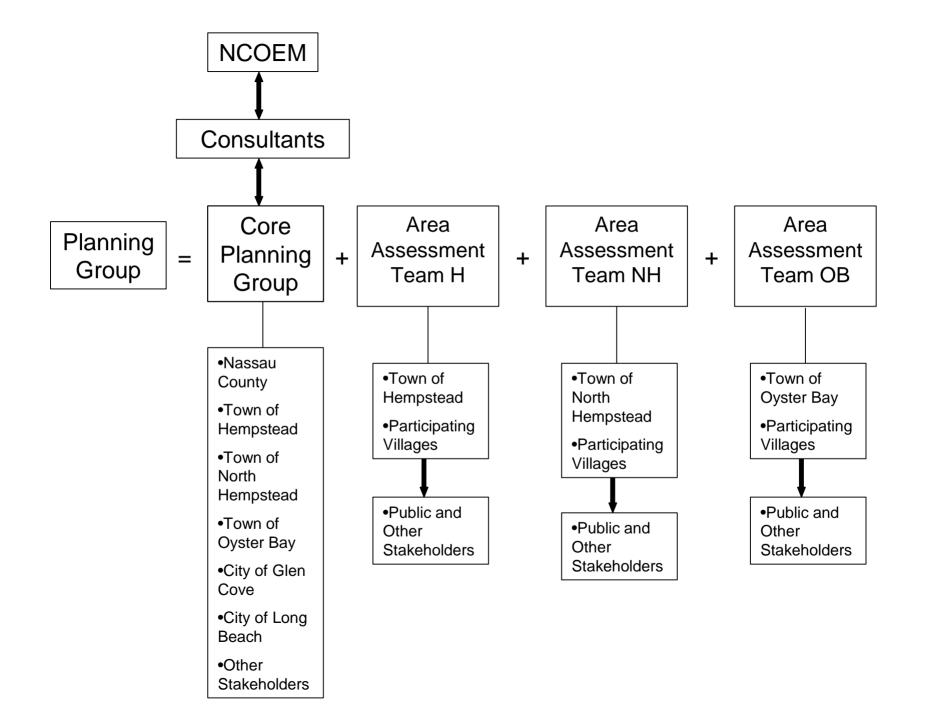
Organizational Structure of the Planning Group

Goal: Keep meetings to a workable number

Challenge: Many potential players

Solution: Identify smaller sub-groups

Approach: Divide based on geographic area





The Core Planning Group

Core Nassau County

Planning = 3 Towns

Group 2 Cities

Other Stakeholders



The Core Planning Group

Core
Planning =
Group

Nassau County (OEM, DPW, Planning Commission)

Planning = 3 Towns (Hempstead, North Hempstead, Oyster Bay)

2 Cities (Glen Cove, Long Beach)

Other Stakeholders (Downtown Glen Cove BID, Keyspan)



Role of Core Planning Group Members

- Nassau County
- T. of Hempstead
- T. of N. Hempstead
- T. of Oyster Bay
- C. of Glen Cove
- C. of Long Beach
- D. Glen Cove BID
- Keyspan

Participating Jurisdiction

Participating Jurisdiction

Participating Jurisdiction

Other Stakeholder

Participating Jurisdiction

Participating Jurisdiction

Other Stakeholder

Other Stakeholder



Role of Core Planning Group Members

Q: Why is Oyster Bay listed as an "Other Stakeholder"?

A: Oyster Bay has prepared a single-jurisdiction plan

- approved by FEMA Region 2
- formally adopted by the Town



Role of Core Planning Group Members

- The Core Planning Group...
 - Coordinates input
 - Leads the effort for common elements of the plan
 - Makes key decisions
 - Manages communication
 - Keeps to a schedule
 - Day to day plan formulation activities
 - Coordinates with Area Assessment Teams and other stakeholders



The Role of Participating Jurisdictions

Regardless of Core Planning Group or Area Assessment Team, each participating jurisdiction must:







- Assess mitigation alternatives
- Select a course of action to be followed for their community
- Implement the plan and monitor its progress





The Role of the Public and Other Stakeholders

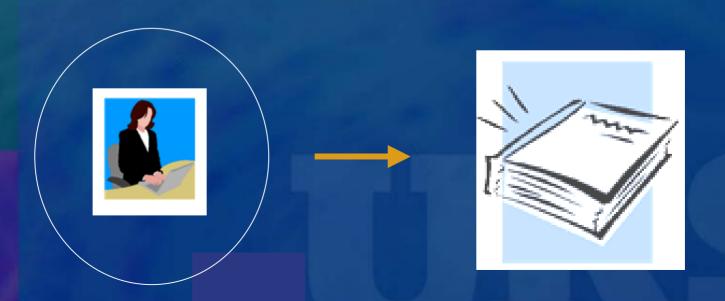
The Public and Other Stakeholders:

- Advisory role
- Provide feedback
 - Historic affects
 - Proposed mitigation actions
 - ◆Etc...
- Get the word out



The Role of Consultants

Consultants can't "work in a bubble" to author a hazard mitigation plan that will comply with DMA 2000.





Consultants Provide The Tools

- Hazard profiles
- Asset I.D. and characterization
- Potential types of mitigation actions
- Synthesizes input from Core Planning Group and participating jurisdictions
- Authors the plan
- Provides sample adoption resolution
- Defines plan maintenance process and schedule



The Planning Group Uses These Tools To:

- Identify hazard effects
- Highlight key assets at risk
- Estimate dollar losses
- Analyze mitigation actions
- Prioritize selected actions
- Define an implementation strategy



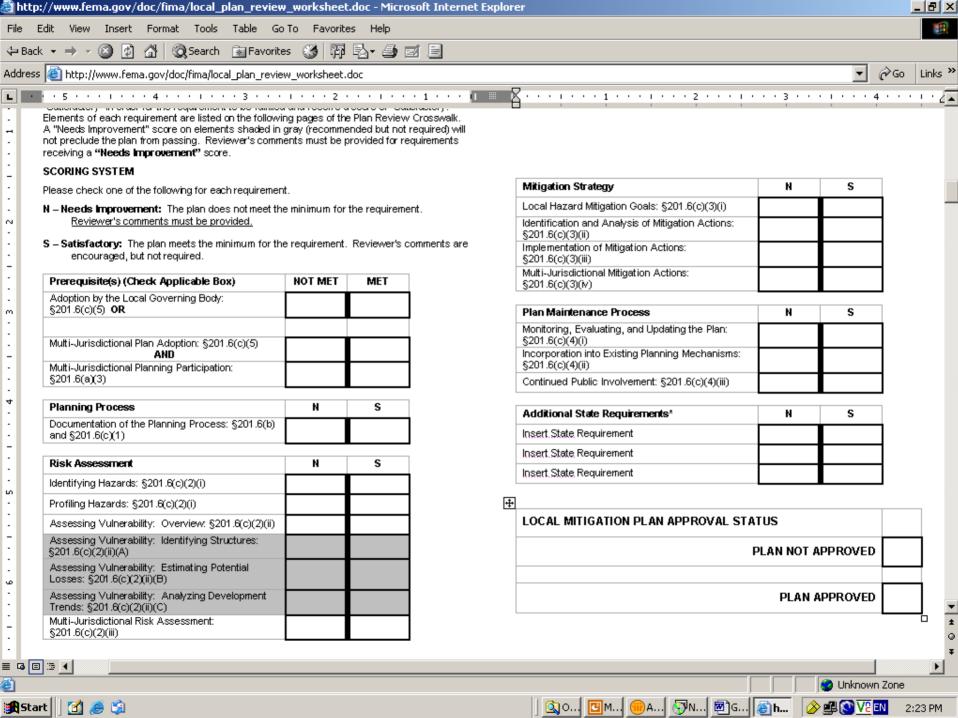
Overview of the Plan Development Process: *The Basis*

FEMA's Local Plan Review Worksheet

Sometimes called "the Crosswalk"

What FEMA uses to 'grade' mitigation plans.

www.fema.gov/doc/fima/local_plan_review_worksheet.doc





Overview of the Plan Development Process: *Key Steps*

- Research a full range of natural hazard events
- Identify subset of significant hazards; these will be focus of the plan
- Identify location and extent of hazard areas
- Identify assets located within hazard areas



Overview of the Plan Development Process: *Key Steps*

- Characterize existing and potential future assets at risk
- Assess vulnerabilities to the identified hazards
- Evaluate and prioritize:
 - Goals
 - Objectives
 - Mitigation actions



Participation Criteria

What does it mean to participate?

- Most importantly: provide input
- Draft Participation Criteria (see handout)
 - Applies to 'participating jurisdictions'
 - Does not apply to 'other stakeholders'



Hazard Identification:

Evaluate a full range of natural hazards

Which hazards are significant? Why?



Which are not significant? Why not?



Hazards Evaluated

- Avalanches
- Coastal Erosion
- Wave Action
- Earthquakes
- Expansive Soils
- Floods
- Geomagnetism

- Ice Jams
- Landslides
- Land Subsidence
- Drought
- Extreme Temps
- Hail
- Hurricanes

- Tornadoes
- Winter Storms/Ice Storms
- Tsunamis
- Volcanoes
- Wildfires



Significant Hazards (Focus of Plan)

- **Coastal Erosion**
- Wave Action
- Earthquakes

- **Tornadoes**
- Winter Storms/Ice Storms

Floods

Hurricanes

Drought

Landslides

Extreme Winds



Hazard Profile:

- Profile significant hazards
 - Location and extent
 - Historical events
 - Hazard characteristics
 - Probability of future events
 - Severity of future events



Hazard Profile:

- Hazard Profile near completion
- Interim Deliverable
 - November/December 2005
 - Awaiting some info from NYSDEC (CEHA)



- Nassau County has nearly 188 miles of coastline
- Total Population = 1.3 million
 - Hempstead = 755,924
 - ■North Hempstead = 222,611
 - Oyster Bay = 293,925
 - Glen Cove = 26,622
 - ■Long Beach = 35,426



The County



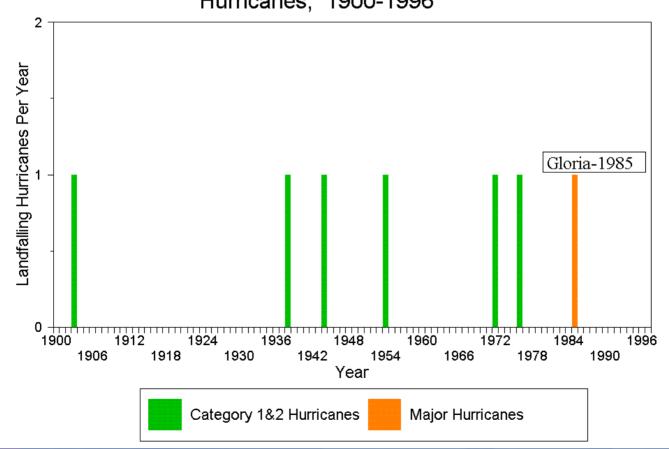


- Nassau County has an 18% to 24% chance per year of a named storm
 - ■19 tropical per 100 years
 - 7 hurricanes per 100 years
 - Probability of at least 1 tropical/10 yrs = 0.85
 - Probability of at least 1 hurricane/10yrs = 0.50



Nassau County, New York

Hurricanes; 1900-1996

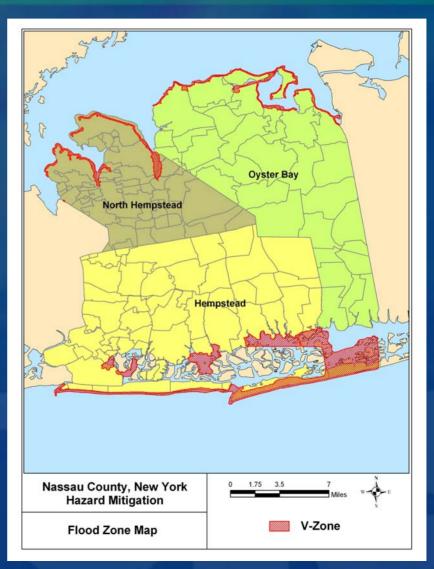




- For tropical and extratropical storms causing either some degree of shoreline damage or at least threatening Long Island:
 - **204** storms between 1800 and 1962
 - Storms with moderate damage 1 each 2 yrs
 - Unusually severe storms 3 times each 100 yrs

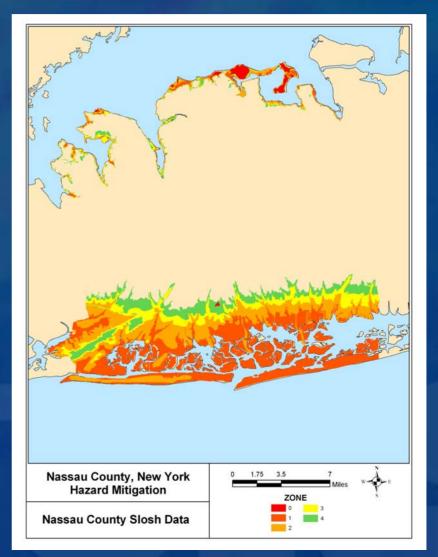


- FEMA Velocity
 Zones (V-zones)
- Wave action
- Red shaded areas



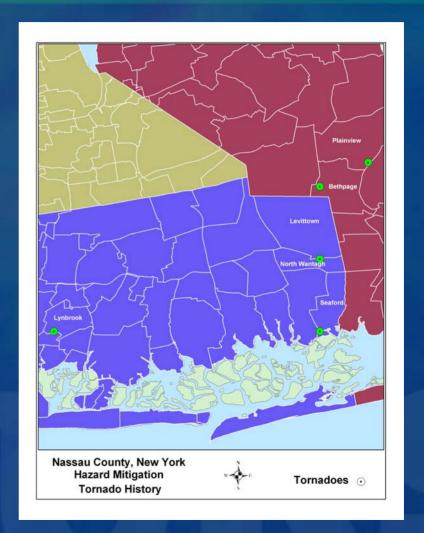


- SLOSH
- Storm Surge Mapping



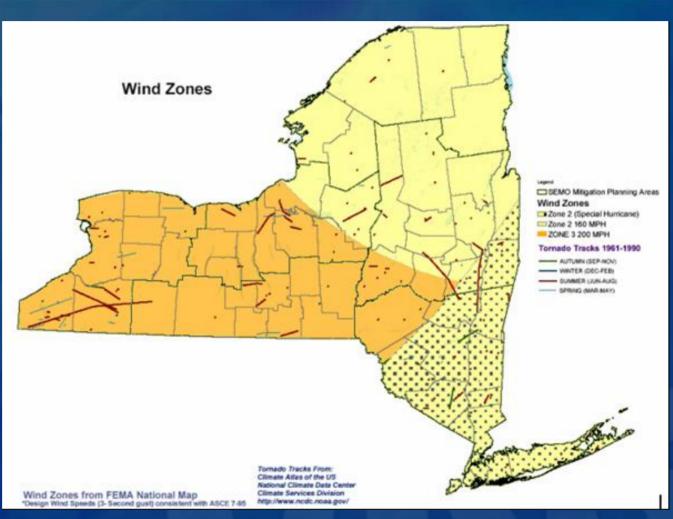


- Nassau County can expect:
 - Average annual number of 1.6 thunderstorm and high wind events
 - Average annual number of 0.6 tornadoes





- Wind
 Zone 2Special
 Hurricane
- 160 mph design wind speed





Wind Speed Probabilities for Nassau County and Surrounding Area (Milepost 2550, as per FEMA B-C Module – Wind, Version 1.0, January 20, 1995)

| Recurrence Interval | Annual Probability of Occurrence (%) | Wind Speed At the Coast - South Shore (mph) | Wind Speed At 5 Miles Inland (mph) | Wind Speed At 10 Miles Inland (mph) | Wind Speed At 15 Miles Inland (mph) | Wind Speed At 20 Miles Inland – North Shore (mph) | Wind Speed At 125 Miles Inland (mph) |
|------------------------|---|---|------------------------------------|---|---|---|--|
| 10 | 10 | 51 | 50 | 49 | 49 | 48 | 32 |
| 25 | 4 | 77 | 76 | 76 | 75 | 74 | 61 |
| 50 | 2 | 92 | 91 | 91 | 90 | 89 | 76 |
| 100 | 1 | 101 | 101 | 100 | 100 | 99 | 90 |
| 2000 | 0.05 | 138 | 138 | 137 | 137 | 137 | 130 |



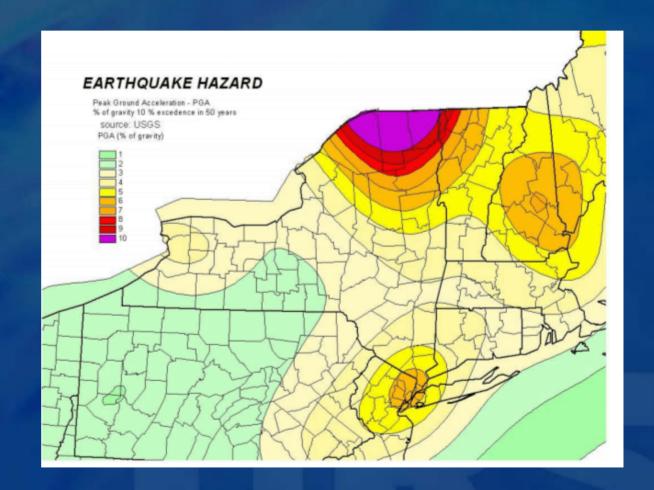
Landslides:

30% of Nassau
County falls
within a
mapped area
of high
susceptibility,
though low
incidence



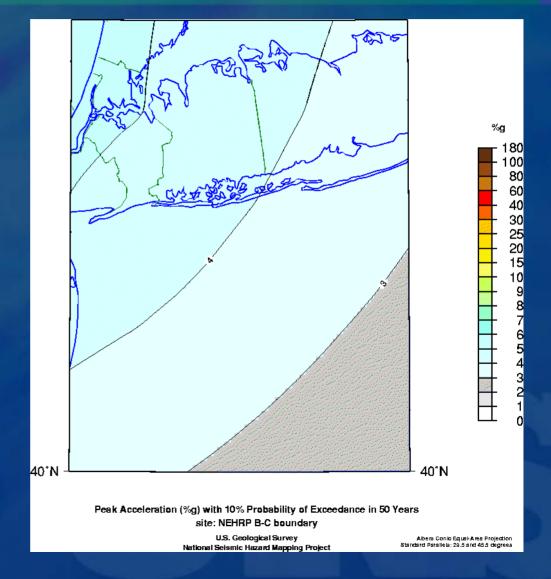


- Earthquakes
- NassauCounty lieswithin threeearthquakehazard areasof NYS





- Zooming in to Nassau…
- Peak
 acceleration
 (%g) with a
 10%
 probability of
 exceedance in
 50yrs = 4 to
 5%g

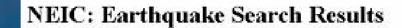




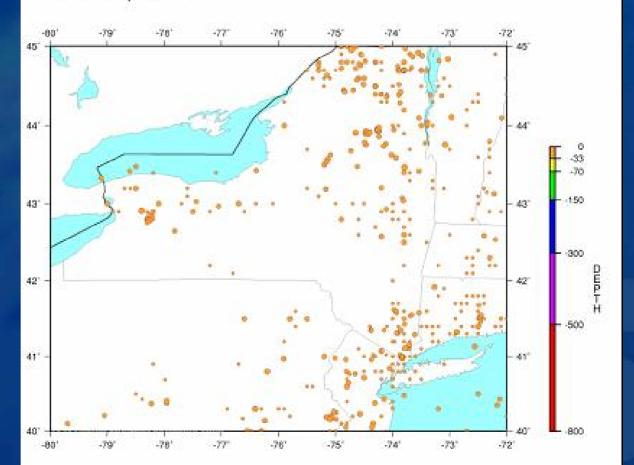
| Earthquake Magnitude/Intensity Comparison | | | | | | | | | |
|---|------------|----------------|--------------|-------------------|------------------|--|--|--|--|
| | PGA | Magnitude | Intensity | Perceived Shaking | Potential Damage | | | | |
| | < 0.17 | 1.0-3.0 | I | Not Felt | None | | | | |
| | 0.17 - 1.4 | 3.0 - 3.9 | II - III | Weak | None | | | | |
| | 1.4 - 9.2 | 4.0 - 4.9 | IV-V | IV. Light | IV. None | | | | |
| | | | | V. Moderate | V. Very Light | | | | |
| | 9.2 - 34 | 5.0-5.9 | VI - VII | VI. Strong | VI. Light | | | | |
| | | | | VII. Very Strong | VII. Moderate | | | | |
| | 34 - 124 | 6.0 - 6.9 | VIII - IX | VIII. | VIII. | | | | |
| | | | | IX. | IX. | | | | |
| | > 124 | 7.0 and higher | X and higher | Extreme | Very Heavy | | | | |
| | | | | | | | | | |



Earthquake Epicenters in and near New York State (1534-1986)



Rectangular Grid Search Latitude Range: 40 to 45 Longitude Range: -80 to -72 Number of Earthquakes: 729





Working Session

Questionnaire

Map Exercise



Project Timeline

- URS Notice to Proceed August 22, 2005
- Planning Group Meeting #1 October 20, 2005
- Core Planning Group and Area Assessment Team Meetings – November through January
- Draft Plan February 2006
- Beginning of Review Cycle for Draft February 2006



Project Timeline

Meetings to Present the Draft – April 2006

Estimated Completion of Review Cycle for Draft – July 2006

Final Plan – October 2006

Meeting to Present the Final – December 2006



Next Steps

- Please confirm your contact information before you leave.
- Area Assessment Team meetings throughout November.

AAT-NH November 17, 2005

◆ AAT-H November 21, 2005

AAT-OB
November 28, 2005

- Reach out to your Area Assessment Team
- Second CPG meeting in December

Questions and Answers



End of show